

Finalising the European framework on Securitisation: where do we stand now? (achievements & next steps)

Jana Kovalcikova, European Banking Authority EIFR Seminar on Securitisation, Paris, 29 November 2019

EU securitisation framework

Objectives:

Building block of the Capital Markets Union Promote an active and sound securitisation market & rebuild the trust **Timeline:** Entered into force on 1 January 2018, application date 1 January 2019

Securitisation Regulation

Entities :

Cross-sectoral (all different types of entities)

Content:

General requirements for securitisation: transparency, due diligence, risk retention, third party certifiers, sanctions, prohibition of resecuritisation, credit granting, etc

Applicable to all securitisations

Framework for 'STS' securitisation: Criteria for simplicity, standardisation, and transparency

Applicable to traditional securitisation and short-term (ABCP) securitisation

Synthetic securitisation is outside of the scope - currently favourable treatment for senior positions in SME securitisation only

Amendments to CRR

Entities:

Credit institutions and investment firms

Content:

Capital treatment of non-STS and STS securitisation

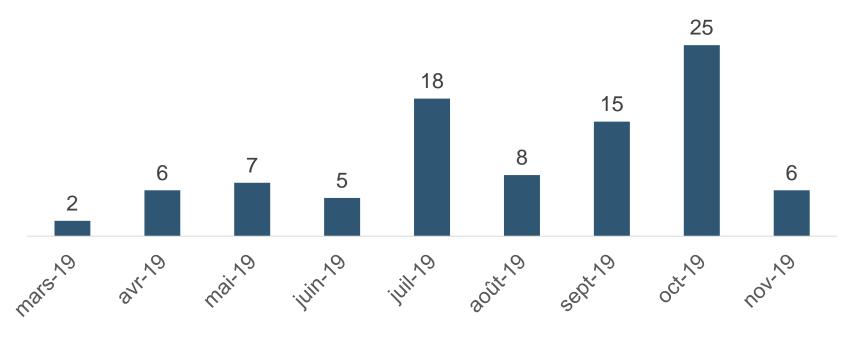
New hierarchy of approaches for calculation of capital (SEC-IRBA, SEC-SA, SEC-ERBA)



STS transaction and trends (as per 25 Nov 2019)



Number of notified STS transactions per month

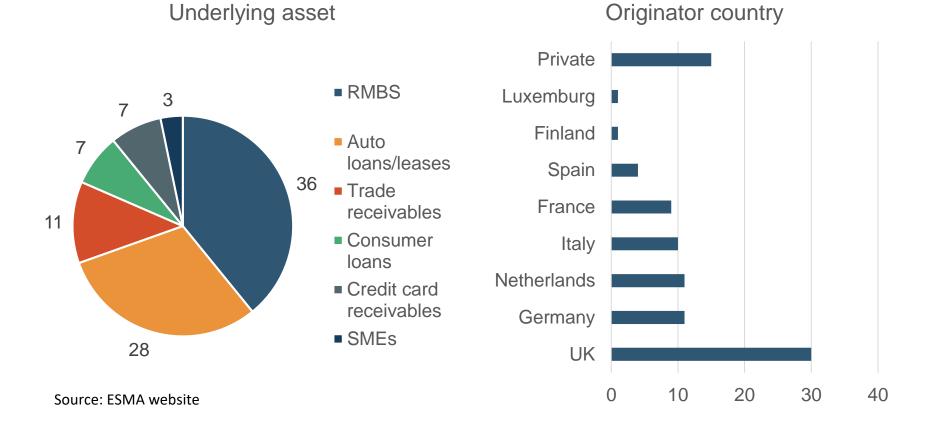


Source: ESMA website

- 92 STS transaction notified to ESMA
 - started with private ABCP transaction on 22 March 2019
- 79 traditional securitisations, 13 ABCP transactions, no ABCP programme
- 15 private transactions, 77 public transactions
- All public transactions have used third party verifier

STS transaction and trends (as per 25 Nov 2019)- cont.

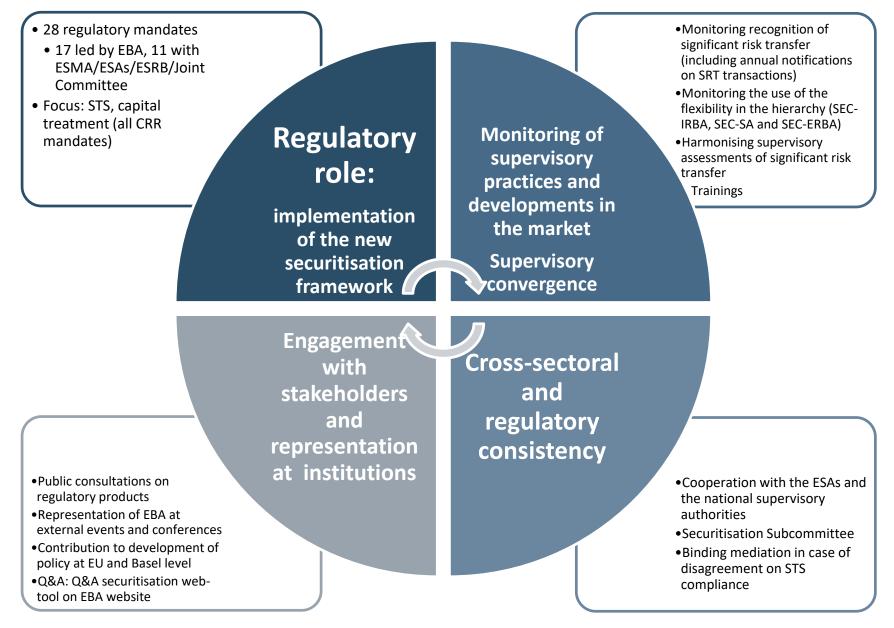




- Mainly RMBS and Auto transactions, significant use of Master-trusts
- UK most active country followed by Germany, Netherlands, Italy and France

Main EBA role in the securitisation framework





EBA regulatory work: Main tasks completed



RTS on homogeneity **RTS on risk** retention **Guidelines on STS criteria RTS on PuRa Opinion on NPL Securitisation ITS on supervisory** reporting on securitisation

Set of 4 criteria for homogeneous pools, as part of STS criteria: underwriting + servicing + asset categories + homogeneity factors
Published by EBA in July 2018, published in the OJ in November 2019

Replacement of existing RTS, amended scope, cross-sectoral nature, modalities and amount (5%) remain unchanged
Published by EBA in July 2018, to be adopted by COM

- Interpretation of all STS criteria, for non-ABCP and ABCP
- Published in December 2018, applicable from 15 May 2019
- Conditions to facilitate investors' use of SEC-IRBA (to calculate KIRB with purchased receivables approach)
- Published in April 2019, to be adopted by COM
- Changes to level 1 regulation on capital requirements, risk retention and credit granting criteria
- Published in October 2019
- Changes to securitisation COREP templates with the aim at aligning with the new securitisation framework

• Published in May 2019, to be adopted by COM, expected implementation date March 2020

EBA regulatory work: Selected priorities and topics 2019/2020 EBA

A. Consistent interpretation of STS criteria

B. Harmonisation of supervisory assessment of the significant risk transfer

C. Development of STS framework for synthetic securitisation

D. Enabling better use of internal models by banks investing in securitisation

E. Recalibration of capital requirements for NPL securitisation

F. Cross sectoral consistency, clarification of scope of application

A. Consistent interpretation of STS criteria:

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Guidelines on interpretation of STS criteria

Single point of consistent interpretation of STS criteria

Cross-sectoral application:

• All financial institutions and entities (originators, sponsors, SSPEs, investors involved in STS Securitisation), all competent authorities, all third party certification agents

Clarification of aspects of potential ambiguity/lack of clarity embedded in each criterion

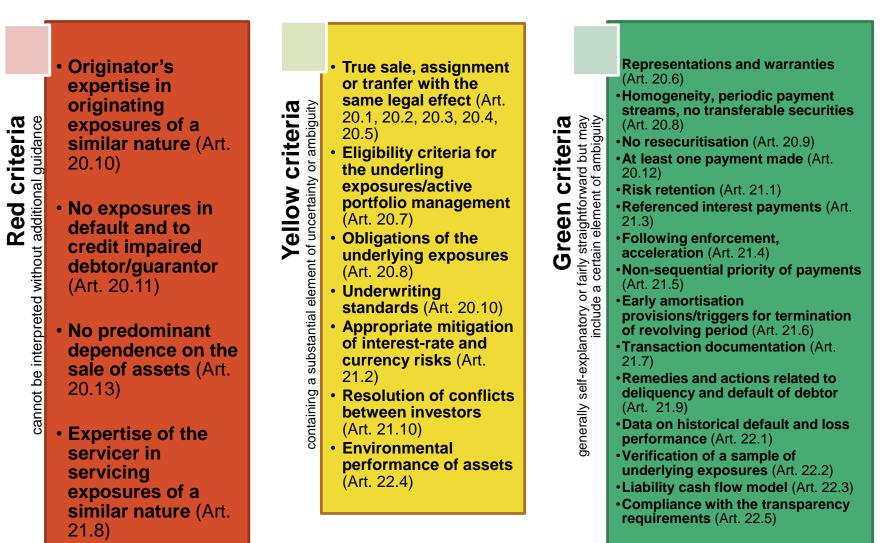
Interpretation of all criteria, based on 'traffic light' approach

Separate guidelines for non-ABCP and ABCP

A. Consistent interpretation of STS criteria:



Guidelines on interpretation of STS criteria (Cont).



A. Consistent interpretation of STS criteria: RTS on homogeneity of exposures (Cont).



Exposures falling within the same asset type		Type of obligor	Ranking of security on collateral	Type of immovable property	Jurisdiction of property/ obligor
Exposures underwritten in accordance with standards that apply similar approaches for assessing associated credit riskExposures serviced in accordance with similar procedures for monitoring, collecting and administering cash eceivables on the asset side of the SSPE	Residential loans	х	✓	\checkmark	\checkmark
	Commercial loans secured with mortgages	Х	~	~	✓
	Credit facilities to individuals for personal, family or household consumption purposes	х	х	х	х
	Credit facilities to enterprises (incl. SMEs) and corporations	√	х	х	✓
	Auto loans and leases	✓	х	х	✓
One or more homogeneity factors are applied	Credit card receivables	✓	х	х	✓
	Trade receivables	Х	Х	Х	х
	Other asset type	✓	✓	✓	✓

Mapping asset types / homogeneity factors

B. Harmonisation of supervisory assessment of the significant risk transfer



Heterogeneity of supervisory practices on recognition of SRT

Partially reflecting limitations/lack of regulatory treatment

Possibly leading to weakened capital positions, increased regulatory uncertainty and impairment of level playing field

Goal to enhance and harmonise regulatory and supervisory treatment

Harmonisation of the process of SRT assessment (deadlines and templates for SRT notification by originator to CA, and supervisory feedback)

Harmonisation of complex structural features (excess spread, pro-rata amortisation, call options, early termination events, cost of credit protection, etc)

Harmonisation of quantitative SRT tests (including assessment of 'commensurateness' of risk transfer)

C. Development of STS framework for synthetic securitisation

Content



Mandate

 Securitisation Regulation requires the EBA – in close cooperation with ESMA and EIOPA to develop a report on balance sheet synthetic securitisation, that should assess the feasibility of the STS framework for balance sheet securitisation and determine the STS criteria

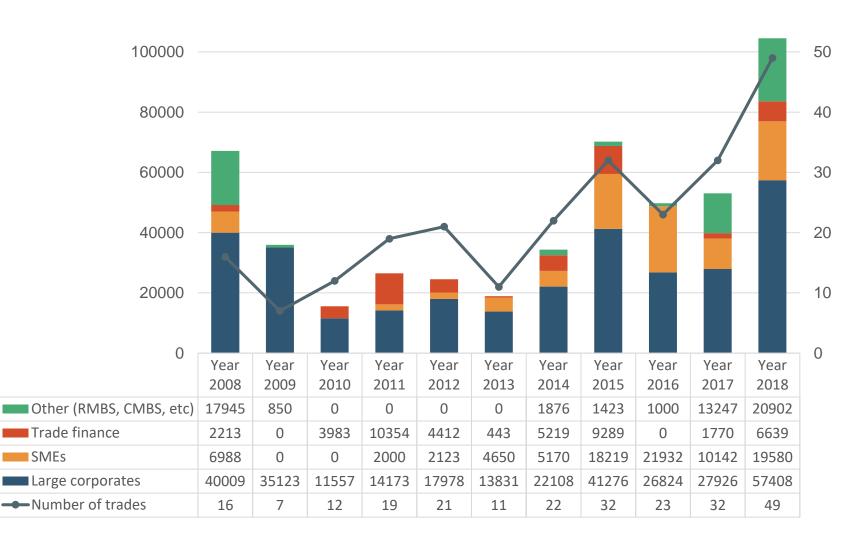
Analysis of market developments and trends

- Rationale (business case)
- Criteria for STS synthetic securitisation
- Analysis of possible differentiated regulatory treatment
- Recommendations

Timeline

- Discussion Paper published on 25 September 20019
- Now assessing responses to public consultation that ended 25 November 2019
- Final EBA report expected by end Q2 2020
- Based on the EBA report, the Commission may develop a legislative proposal within 6 months

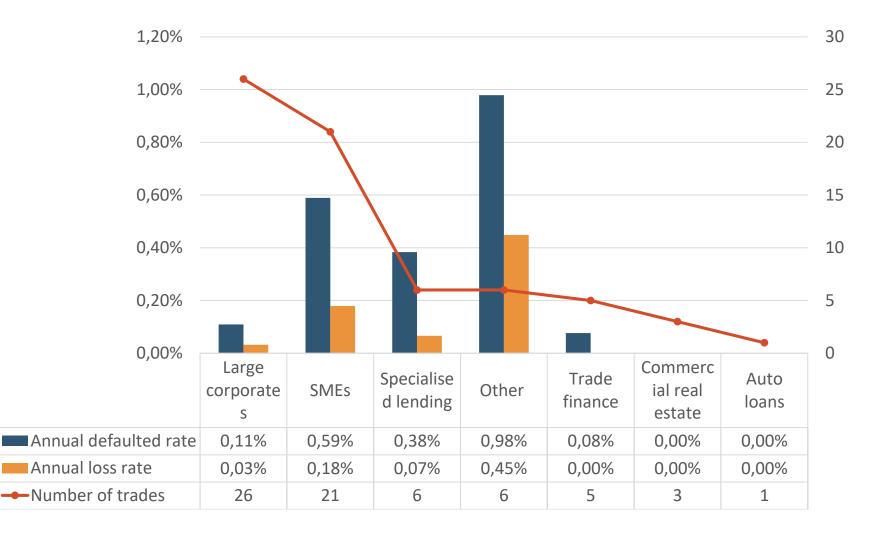
Market overview: Asset classes, volume in balance sheet securitisation in EUR million (source: IACPM)





60

Performance overview: Cumulative observed defaulted amount + loss amount at 31.12.2018 on the securitized portfolio divided by Trade size at inception and divided number of years elapsed (source: IACPM)





STS criteria



Criteria for STS traditional securitisation:

When not workable eliminated, otherwise adapted to synthetics

Simplicity	

Standartisation

Transparency

Credit events

Credit protection payments

Credit protection payments following the close out/final settlement at the final legal maturity of the credit protection agreement

Credit protection premiums

Verification agent

Early termination events

Excess spread

Eligible credit protection agreement, counterparties and collateral

New criteria: Counterparty credit risk Structural features Definition of balance sheet securitisation

Framework for a differentiated regulatory treatment of STS synthetic securitisation



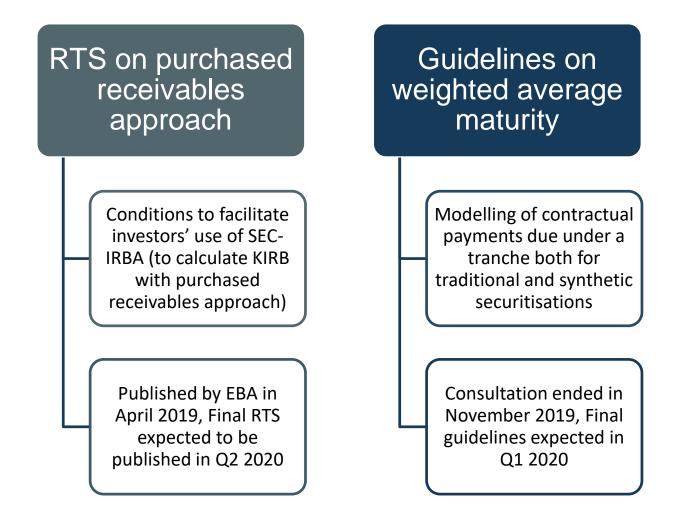
No recommendations in the EBA Discussion Paper

□ Instead:

- question seeking stakeholders' input about the possibility of its introduction, potential impact, level playing field and other considerations
- □ analysis of arguments in favour/against the preferential capital treatment

• Technical feasibility of the creation of STS synthetic securitisation product • Solid rationale (business case) for the STS synthetic product Market characteristics, trends and developments • Good performance of the synthetic securitisation post crisis Supporting arguments • Level playing field/consistency with STS traditional framework Overcoming constraints of current limited STS risk weight treatment of SME synthetics • Fuelling the positive impact of the (STS) synthetic securitisation on the financial markets and stability • Non-compliance with Basel Arguments • Limitations of data (e.g. not reflective of the full economic cycle) against • Very limited experience with the STS traditional framework so far D. Enabling better use of internal models by banks investing in securitisation





E. Recalibration of capital requirements for NPL securitisation



Publicly acknowledged at global and EU level that the capital requirements for NPL securitisations have been miscalibrated

EBA opinion published end October 2019

- Examines the role of securitisations for NPL disposal
- EBA's view on certain constraints in the EU law securitisation framework that prevent or hinder that role
- Recommendations to the European Commission for change of Level 1: CRR and Securitisation Regulation

Q&A on Art. 9(3) of Securitisation Regulation on credit granting criteria

EBA participation in the discussions at both EU and international level

F. Cross sectoral consistency, clarification of scope of application



Securitisation Subcommittee

OBJECTIVE:

To ensure cross-sectoral consistency

• To assess **practical issues** which may arise with the implementation of STS securitisation in the EU

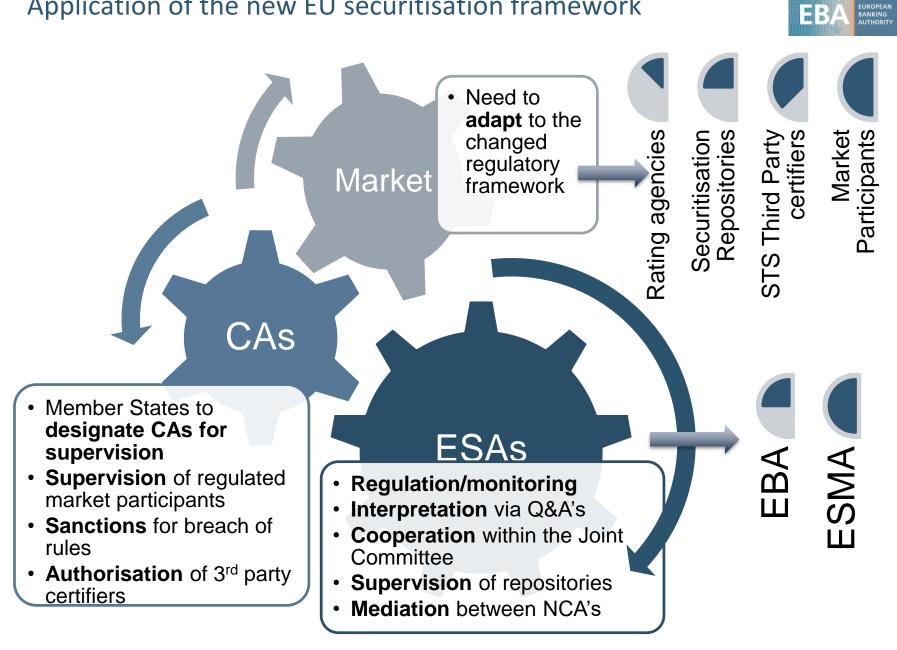
• ORGANISATIONAL ASPECTS:

- Composed of ESAs and NSAs, COM and ECB
- Established as of January 2019
- 3 meetings in 2019

WORK:

- Cross-sectoral reports:
 - 2 comprehensive reports on the functioning of the new securitisation framework and securitisation contribution to funding real economy
- Open cross-sectoral issues:
 - Clarification of scope of application with respect to third countries
 - Due diligence of EU institutional investor
 - Interpretation of STS criteria
- Binding mediation:
 - In case of disagreement on STScompliance between the competent authorities, executed by ESMA/Joint-Committee

Application of the new EU securitisation framework





Thank you for your attention.



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